# UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

Avista Corporation,	
Bonneville Power Administration,	
Idaho Power Company,	
Montana Power Company,	Docket No. RT00
Nevada Power Company,	
PacifiCorp,	
Portland General Electric Company,	
Puget Sound Energy, Inc.,	
Sierra Pacific Power Company	

## ALTERNATIVE FILING PURSUANT TO ORDER NO. 2000

Pursuant to 18 C.F.R. §§ 35.34(c)(2) and (g), and Order No. 2000, Avista Corporation, Bonneville Power Administration, Idaho Power Company, Montana Power Company, Nevada Power Company, PacifiCorp, Portland General Electric Company, Puget Sound Energy, Inc. and Sierra Pacific Power Company (collectively, the "Filing Utilities"), hereby submit the following alternative filing on the status of their efforts to participate in a regional transmission organization ("RTO"), and their specific plans to join an RTO.

#### I. CORRESPONDENCE

All communications, correspondence, documents, or other materials should be forwarded to the following persons:

## For Avista Corporation:

Randall O. Cloward Director, Transmission Operations Avista Corp. 1411 E Mission Avenue PO Box 3727 Spokane, WA 99220-3727

Gary A. Dahlke Paine Hamblen Coffin Brooke & Miller 717 W Sprague, Suite 1200 Spokane, WA 99204

## For Bonneville Power Administration:

Mark W. Maher Senior Vice President Transmission Business Line Bonneville Power Administration 905 NE 11th Avenue PO Box 491-T/Ditt2 Vancouver, WA 98666-0491

Stephen R. Larson Assistant General Counsel – LT Office of General Counsel Bonneville Power Administration 905 NE 11th Avenue PO Box 3621 Portland, OR 97208

## For Idaho Power Company:

James M. Collingwood General Manager, Grid Operations and Planning Idaho Power Company 1221 West Idaho Street PO Box 70 Boise, ID 83707 Malcolm McLellan Van Ness Feldman, PC 821 Second Avenue, Suite 2100 Seattle, WA 98104-1519

## For Montana Power Company:

William A. Pascoe Vice President, Transmission The Montana Power Company 40 East Broadway Butte, MT 59701

Marjorie L. Thomas, Esq. The Montana Power Company 40 East Broadway Butte, MT 59701

# For Nevada Power Company or Sierra Pacific Power Company:

Gary Porter Executive Director Transmission Nevada Power Company Sierra Pacific Power Company 6100 Neil Road PO Box 10100 Reno, NV 89703-0024

Connie Westadt Associate General Counsel Nevada Power Company Sierra Pacific Power Company 6100 Neil Road PO Box 10100 Reno, NV 89703-0024

## For PacifiCorp

Donald N. Furman Vice President Transmission Systems PacifiCorp 825 NE Multnomah Blvd. Portland, OR 97232

Marcus Wood

Stoel Rives LLP 900 SW 5<sup>th</sup> Ave., Suite 2600 Portland, OR 97204-1268

## For Puget Sound Energy, Inc.:

Kimberly Harris Assistant General Counsel Puget Sound Energy, Inc. PO Box 98009-0868 Bellevue, WA 98009-0868

Stan Berman Todd Glass Heller Ehrman White McAuliffe, LLP 701 Fifth Avenue, Suite 6100 Seattle, WA 98104

## For Portland General Electric

Stephen A. Hawke Vice President, System Planning and Engineering Portland General Electric One World Trade Center, 17th Floor 121 SW Salmon Street Portland, OR 97204

Douglas R. Nichols Assistant General Counsel Portland General Electric One World Trade Center, 13th Floor 121 SW Salmon Street Portland, OR 97204

## II. STATUS OF FILING COMPANIES' EFFORTS TO JOIN AN RTO

The Filing Utilities have been extensively involved in efforts to form an RTO that would cover most of the geographic area and population areas of the States of Oregon, Washington, Idaho, Montana, Wyoming, Utah and Nevada, and that would accommodate the Canadian provinces of British Columbia and Alberta. As a result of a detailed collaborative process involving participation by numerous entities, including investor-owned utilities, rural cooperatives, industrial customers, marketers, independent power producers, Native American

Commission (the "Commission") staff, the Filing Utilities will submit to the Commission filings setting forth a proposal for RTO West. The first of these filings will occur on October 23, 2000, and will describe generally the RTO arrangements that the Filing Utilities desire to implement, and will request a declaratory order relating to RTO West's proposed scope and configuration, governance structure, and forms of Agreement Limiting Liability Among RTO West Participants, Articles of Incorporation, Bylaws, Transmission Operating Agreement (as may be amended), and Suspension Agreements (as may be amended) (the "Documents"). A later filing will provide additional details, agreements, and a proposed tariff.

The process by which the RTO West proposal was developed began with a series of six RTO education workshops in the Northwest that occurred shortly after the Order No. 2000 Notice of Proposed Rulemaking was promulgated in May 1999. The purpose of the workshops, which were sponsored by various Northwest utilities (including the Filing Utilities), public power entities, marketers, and Canadian entities, were to provide background information on RTO developments around the United States. The education workshops were substantially aided by the participation of an <u>ad hoc</u> legal committee (representing primarily investor-owned utilities, public power interests, independent power developers, and marketers) which submitted a matrix of RTO structural options for the participation of the Bonneville Power Administration, investor-owned utilities, and other utilities in the region.

Shortly after the last educational workshop, the Filing Utilities and stakeholders developed an extensive public process and a large Regional Representative Group (the "RRG") to create the RTO West proposal. At the same time, the Filing Utilities provided funding for project and process managers, establishment of the RTO West website (<a href="www.rtowest.org">www.rtowest.org</a>), and incorporation of RTO West as a private, nonprofit corporation in the State of Washington to fund these activities. The Filing Utilities retained the authority to establish decision timelines and to resolve issues in the absence of an RRG consensus. Finally, the RRG established a number of

working groups to resolve approximately 24 issues identified by the RRG as essential under Order No. 2000 for the operation of an RTO. Those issues were as follows:

Recovery of fixed transmission costs

Transmission losses

Congestion pricing

Price reciprocity and other seams issues

RTO budgets

Control area functions to be performed by the RTO

Transmission planning

Transmission Control Agreement and RTO governance

RTO tariffs

Generation Integration Agreement, Load Integration Agreement, and Service Agreements Payment Agent Agreement

State tax issues

Transmission congestion reservations and suspension of existing transmission

Contracts

Ancillary services

Market power monitoring and mitigation

Incentives for performance efficiency

Participation by BPA, and other public power entities under current law

Risk management

Independent decision-making by the RTO

Customer benefits

Economic incentives to owners to join the RTO

Retail loan access to RTO system

**Operations** 

Canadian issues

Potential solutions to many of these issues have been developed, and proposals for the RTO West Transmission Operating Agreement (as may be amended), Articles of Incorporation, Bylaws, Suspension Agreement (as may be amended), Agreement Limiting Liability Among RTO West Participants, (the "Documents") and the filing letter have now been posted by the Filing Utilities on the RTO West website for comment by the RRG and the general public. Comments on the Documents are due to the Filing Utilities on October 12, 2000, and comments on the filing letter were due to the Filing Utilities today, October 16, 2000. The Filing Utilities will review the RRG and public comments prior to their October 23, 2000 filing.

# III. CONCLUSION

The Filing Utilities respectfully request the Commission to accept this compliance filing.

DATED the 16<sup>th</sup> day of October, 2000.

AVISTA CORPORATION	NEVADA POWER COMPANY and SIERRA PACIFIC POWER COMPANY
By Randall O. Cloward Director, Transmission Operations	By Gary Porter Executive Director Transmission
BONNEVILLE POWER ADMINISTRATION	PACIFICORP
By Mark W. Maher Senior Vice President Transmission Business Line	By
IDAHO POWER COMPANY	PORTLAND GENERAL ELECTRIC
By James M. Collingwood General Manager, Grid Operations And Planning	ByStephen R. Hawke Vice President System Planning And Engineering
THE MONTANA POWER COMPANY	PUGET SOUND ENERGY, INC.
By	By Kimberly Harris Assistant General Counsel